

Message Text

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C O N F I D E N T I A L USNATO 5199

E.O. 11652: GDS

TAGS: NATO, ECON, ECE, CSCE, CCMS

SUBJECT: ECONADS: CSCE BASKET II FOLLOW-UP

REFS: A. STATE 219808 NOTAL

B. USNATO 5150 NOTAL

C. USNATO 4919 NOTAL

D. USNATO 5087 NOTAL

SUMMARY: AT SEPTEMBER 18 ECONADS

MEETING SEVERAL DELS SUPPORTED ECONOMIC DIRECTORATE'S SUGGESTION
FOR DISCUSSION OF CSCE BASKET II, INCLUDING ECE ASPECTS THEREOF.

FRENCH AND BELGIANS PROPOSED RESUMPTION OF PERIODIC CONSULTATIONS
AMONG NATO ECONOMIC COMMITTEE AND ALLIED ECE REPRESENTATIVES.

MISSION RECOMMENDS THAT US REACT POSITIVELY TO THESE SUGGESTIONS.

WE ALSO RECOMMEND US ADDRESS POST-CSCE ENVIRONMENTAL WORK IN OCT.

ACTION REQUESTED. GUIDANCE IN TIME FOR OCTOBER 9 ECONADS

MEETING, CCMS PLENARY ROUNDTABLE.

AT WHICH THE QUESTION WILL BE DISCUSSED FURTHER. END SUMMARY.

1. WE ARE REPEATING REF (B), REPORT ON SEPT. 19 NORTH ATLANTIC
COUNCIL DISCUSSION OF CSCE FOLLOW-UP, TO GENEVA AND OECD FOR
INFORMATION.

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2. AS DEPARTMENT IS AWARE FROM REF (C), AND JULY TRANSMISSION OF
ORIGINAL VERSION OF PROPOSED NATO ECONOMIC COMMITTEE WORK
PROGRAM FOR 1975-76, IT HAD BEEN PROPOSED THAT THE ECONADS
HOLD A MEETING IN DECEMBER ON OUTCOME OF CSCE BASKET II AND

POSSIBLE FOLLOW-UP BY NATO. DURING DISCUSSION OF WORK PROGRAM AT SEPTEMBER 11 AND 18 ECONADS MEETINGS, TIMING AND COMPOSITION (I.E., WITH OR WITHOUT EXPERTS FROM CAPITALS) OF SUCH A MEETING WAS LEFT OPEN. IN VIEW OF NAC DISCUSSION REPORTED REF (B), IT APPEARS LIKELY SUCH A MEETING WILL BE HELD EARLIER RATHER THAN LATER: NOVEMBER 6 WAS ONE DATE SUGGESTED DURING LAST THURSDAY'S ECONADS, BUT THIS WILL BE SOMEWHAT DEPENDENT ON PROGRESS IN POLADS ON FOLLOW-UP IN GENERAL.

3. DURING SAME SEPT. 18 DISCUSSION, BOTH FRENCH AND BELGIAN ECONADS SUGGESTED THAT CONSIDERATION OF ECE ASPECTS OF BASKET II OUTCOME WOULD FURNISH A GOOD OPPORTUNITY TO REVERT TO "TRADITIONAL" ECONADS PRACTICE OF HOLDING ANNUAL MEETING HERE WITH ALLIED ECE REPS TO CONSULT ON BLOC ECONOMIES, BLOC ECE INITIATIVES, ETC. (THESE CONSULTATIONS HAD BEEN DISCONTINUED IN 1971 WHEN PREPARATION FOR, AND NEGOTIATION OF CSCE BASKET II TOOK PRECEDENCE IN ECONADS OVER ON-GOING CONCERN WITH OTHER ECE ACTIVITIES.) CANADIAN ECONAD FORESHADOWED HIS AMBASSADOR'S SUGGESTIONS NEXT DAY (PARA 10, REF (B)), AND DUTCH AND UK ECONADS ALSO CONFIRMED THEIR GOVERNMENTS' AGREEMENT TO SUCH A MEETING.

4. MISSION COMMENT: GIVEN PREVIOUS US LEAD IN PROMOTING NATO ROLE IN PREPARING ALLIES FOR PARTICIPATION IN ALL PREVIOUS CSCE STAGES, AND OUR EFFORTS TO GIVE ALLIANCE REVIEW RESPONSIBILITIES IN CSCE IMPLEMENTATION, WE ASSUME POSITION SUGGESTED IN PARA 2(A), REF A, IS NOT INTENDED TO MINIMIZE THE IMPORTANCE AND VALUE OF NATO CONSULTATIONS ON THE ECONOMIC ASPECTS OF CSCE FOLLOW-UP. INDEED, IN NAC DISCUSSION (REF B) AND IN SEPTEMBER 23 POLADS MEETING (SEPTTEL), ALLIES APPEARED TO ACCEPT LOGIC OF REVIEW ROLE FOR ECONADS IN BSKET II COMPLIANCE. WE AGREE WITH VIEW THAT US SHOULD WORK IN AND THROUGH ECE WHERE APPROPRIATE, INCLUDING THOSE AREAS SPECIFICALLY ASSIGNED TO ECE, BUT WE BELIEVE THE MORE INTIMATE AND CONFIDENTIAL FORUM WHICH NATO CAN PROVIDE WILL CONTINUE TO HAVE ADVANTAGES FOR INTRA-ALLIED CONSULTATION OVER THE LARGER, MORE DIFFUSE AND UNRESTRICTED WESTERN-CAUCUS OF ECE OR THE SAME GROUP IN OECD. CONFIDENTIAL

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GIVEN THE PRESENCE IN BOTH GROUPINGS OF VARIOUS NEUTRALS (AND, IN OECD, OF NON-PARTICIPANTS IN THE CSCE), WE WOULD CONCEIVE THAT CERTAIN SORTS OF CONSULTATIONS IN THESE FORA WOULD BE AWKWARD. THE VALUE OF ECE AND OECD FOR CONSULTATION WITH NEUTRALS SHOULD BE BORNE IN MIND, WE BELIEVE.

5. IN MEANTIME WE BELIEVE OCTOBER 14-15 CCMS PLENARY OFFERS EXCELLENT EARLY OPPORTUNITY FOR EXCHANGE OF US AND OTHER ALLIED PRELIMINARY VIEWS ON OUTLOOK FOR FOLLOW-UP ON ENVIRONMENTAL ASPECTS OF BASKET II, AS SUGGESTED BY DEPARTMENT IN REF A. AS REPORTED USNATO 5087, NATO SECRETARIAT IS THINKING ALONG SAME LINES AND HAS SUGGESTED CSCE ENVIRONMENTAL FOLLOW-UP AS ONE OF POSSIBLE TOPICS OF CURRENT INTEREST TO ALLIED

CCMS REPS DURING THEIR ROUNDTABLE DISCUSSION IN OPENING SESSION OF CCMS FALL PLENARY. ACCORDINGLY WE RECOMMEND THAT US CCMS DEL BE PREPARED TO TAKE ADVANTAGE OF OCCASION PROVIDED BY PLENARY ROUNDTABLE TO OUTLINE PRESENT US THOUGHTS ON SUBJECT, BEARING IN MIND PRESENCE OF OBSERVERS FROM OTHER INTERNATIONAL ORGANIZATIONS, BOTH OFFICIAL AND PRIVATE. (SEPTTEL FOLLOWS ON THIS FALL'S EXPECTED TURNOUT.)

6. THE NEXT ECONADS MEETING AT WHICH CSCE BASKET II IS LIKELY TO BE DISCUSSED WILL TAKE PLACE ON OCTOBER 9. WHILE WE REALIZE THIS WILL BE BEFORE THE STANOVNIK VISIT TO WASHINGTON ON OCTOBER 20, WE PLAN TO CONFIRM THAT WE WELCOME ECONAD DISCUSSION OF BASKET II, TO PROPOSE FURTHER MONITORING ACTIVITIES AS SKETCHED IN STATE 191457, AND, IF AUTHORIZED, TO AGREE TO CONSULTATION HERE ON IMPLEMENTATION ON SAME BASIS AS FORESEEN IN POLADS. WE CAN SEE MERIT, AS WELL, IN A REINSTITUTION OF REGULAR EXCHANGES HERE AMONG ALLIED ECE REPS IN ECONADS AS PROPOSED BY THE FRENCH AND BELGIANS, BUT ASSUME THE DEPARTMENT WOULD WANT GENEVA'S VIEWS BEFORE DETERMINING A US POSITION ON THIS POINT.

7. ACTION REQUESTED: FURTHER GUIDANCE ON BASKET II FOLLOW-UP ACTIVITIES IN TIME FOR OCTOBER 9 ECONADS MEETING. DEPARTMENT PLEASE REPEAT THIS MESSAGE AND NECESSARY REFERENCES TO OTHER POSTS (PARTICULARLY SOV/EE) AS CONSIDERED APPROPRIATE. BRUCE

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